

## Message Text

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ACTION PM-04

INFO OCT-01 EUR-12 ISO-00 NSC-05 SP-02 SS-15 MMO-01  
AID-05 IGA-02 CIAE-00 INR-07 NSAE-00 OMB-01  
TRSE-00 H-01 L-03 /059 W  
-----221726Z 068704 /45

P R 221417Z APR 77  
FM AMEMBASSY MADRID  
TO SECSTATE WASHDC PRIORITY 9906  
INFO SECDEF WASHDC  
CSA WASHDC  
JCS WASHDC  
CNO WASHDC  
CSAF WASHDC  
CMC WASHDC  
UCNCINCEUR

C O N F I D E N T I A L MADRID 3080

E.O.11652: GDS  
TAGS: MASS, SP  
SUBJECT: ORGANIZATION TO PERFORM SECURITY ASSISTANCE  
FUNCTIONS: WHAT TO CALL THE ORGANIZATION IN SPAIN.

REF: (A) STATE 087395 (DTG 191432Z APR 77) (B) USCINCEUR 031724Z  
DEC 76) (C) MADRID 8773 (DTG 181743Z NOV 76) (D) 76 MADRID 7688  
(DTG 071807Z OCT 76) (E) 76  
MADRID 3919 (DTG 191724Z MAY 76)

1. REF A RAISES SEVERAL ISSUES OF CONSIDERABLE IMPORTANCE WITH  
RESPECT TO SPAIN. THESE ISSUES DERIVE NOT ONLY FROM LONG CUSTOM,  
BUT MORE IMPORTANT ALSO FROM:  
OUR INTEREST IN MOVING SPAIN TOWARD THE ATLANTIC ALLIANCE  
SPECIFIC REQUIREMENTS OF THE TREATY OF FRIENDSHIP AND COOPERATION  
AND THE NEW RELATIONSHIP THAT TREATY SEEKS TO CREATE:  
NEW FUNCTIONS ASSIGNED TO THE JOINT US MILITARY GOUP (JUSMG)  
IN SPAIN:  
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THE ABSENCE OF EXPERIENCE YET WITH THE US SPANISH COMBINED  
MILITARY COORDINATION & PLANNING STAFF (STILL IN THE PROCESS OF  
FORMATION); AND  
THE REDUNDANCY IN INTERFACE WITH THE SPANISH MILITARY REQUIRED  
BY THE ABSENCE OF A DEFENSE MINISTRY IN SPAIN.

2. REFS B-E DEALT IN SOME DETAIL WITH THE SPANISH CASE

OVER THE PAST YEAR, WE WOULD URGE REVIEW OF THESE MESSAGES AT THIS TIME.

3. TO SUPPLEMENT THOSE MESSAGES AND TO BE RESPONSIVE TO REF A. THIS MESSAGE WILL TREAT FURTHER THE MATTER OF WHAT WE CALL IN THE FUTURE THE LUSMG-MAAG IN MADRID. BY SEPTEL WE WILL RESPOND FURTHER TO THE STAFFING PROPOSAL.

4. TWO CO LO-LOCATED BUT DISTINCTLY DIFFERENT US MILITARY ORGANIZATION WERE ESTABLISHED IN MADRID BY THE FIRST BASE AGREEMENTS IN THE 1950'S THE JOINT UNITED STATES MILITARY GROUP (JUSMG) AND THE MILITARY ASSISTANCE ADVISORY GROUP (MAAG). THE FORMER WAS AND STILL IS THE PRINCIPAL INTERFACE WITH SPANISH AUTHORITIES ON ALL STATUS OF FORCES MATTERS INVOLVING THE SUBSTANTIAL US MILITARY PRESENCE IN SPAIN.

5. THE TREATY OF FRIENDSHIP AND COOPERATION WHICH CAME INTO EFFECT IN SEPT 1976 ASSIGNS A WIDE RANGE OF FUNCTIONS TO JUSMG; DIRECTLY THROUGH SEVERAL ARTICLES OF AGREEMENT IN IMPLEMENTATION OF THE TREATY AND INDIRECTLY VIA ASSIGNMENT OF TASKS A NEW JOINT COMMITTEE ON POLITICO MILITARY ADMINISTRATIVE AFFAIRS. JUSMG IS ALSO SPECIFICALLY CITED BY AT LEAST ONE SPANISH GOVT DECREE LAW, THIS NAMING JUSMG AS THE US AGENCY HANDLING TAX AND CUSTOMS RELIEF MATTERS RELATING TO US FORCES. IT MAY BE SO NAMED IN OTHER SPANISH LEGISLATION AS WELL, SOMETHING WHICH WOULD REQUIRE FURTHER RESEARCH TO DETERMINE.

6. THE RESULT OF ALL THIS HAS BEEN NOT ONLY TO ESTABLISH THE CONFIDENTIAL

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JUSMG MORE FIRMLY AS A KEY ELEMENT OF OUR RELATIONSHIP BUT ALSO TO CREAT A CONSIDERABLY INCREASED WORLOAD FOR THE 8 MILITARY 4 US CIVILIANS, AND 8 FSL PERSONNEL ASSIGNED.

7. AN EXPRESSION OF HIGH LEVEL SPANISH MILITARY INTEREST IN JUSMG CAME RECENTLY FROM CHIEF OF THE SPANISH HIGH GENERAL STAFF. WHO WENT OUT OF HIS WAY TO EXPRESS PLEASURE AT THE CONTINUITY OF THE RELATIONSHIP BETWEEN JUSMG AND THE SPANISH MILITARY SERVICES AND THE ENHANCEMENT OF THIS RELATIONSHIP UNDER THE TREATY.

8. JUSMG IS RELATED TO MAAG ONLY THROUGH HAVING A COMMON CHIEF AND SOME COMMON ADMINISTRATION. THE MISSIONS ARE DISTINCTLY DIFFERENT AND ARE UNDERSTOOD TO BE SO SPANISH AUTHORITIES.

9. FOR THE ABOVE REASONS WE STRONGLY URGE THAT JUSMG BE RETAINED BOTH AS TO NAME AND FUNCTIONS. CHANGE COULD CREATE SOME LEGAL PROBLESM FOR US AND THE GOS AND WOULD SERVE NO USEFUL PURPOSE AS THE SAME TASKS NOW ASSINGED TO JUSMG WOULD

STILL HAVE TO BE PERFORMED. IN ANY EVENT JUSMG HAS NOTHING TO DO WITH SECURITY ASSISTANCE MATTERS.

10. CHANGING THE NAME OF THE MAAG WOULD NOT CREATE THESE SAME PROBLEMS BUT MIGHT CREATE IN OUR VIEW TOTALLY UNNECESSARY CONFUSION. RATHER THAN SUBSTITUTING THE NAME "DEFENSE FIELD OFFICE" FOR MAAG, IT IS MY STRONG RECOMMENDATION THAT WE SIMPLY ABOLISH THE NAME MAAG IN SPAIN, AND TRANSFER THE MAAG FUNCTIONS TO WHAT WOULD BECOME A SERVICE SECTIONS OF THE JUSMG. INITIALLY, THERE WOULD BE ARMY, NAVY AND AIR FORCE SECTIONS, LEAVING OPEN THE POSSIBILITY OF SOME FURTHER CONSOLIDATION FOLLOWING THE EVENTUAL ESTABLISHMENT IN SPAIN OF A DEFENSE MINISTRY.

11. IN MY VIEW, SUCH AN ARRANGEMENT WOULD MINIMIZE ANY PROBLEMS WITH SPANISH AUTHORITIES AND WOULD BE CONSISTENT WITH POLICY GUIDANCE. STABLER

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## Message Attributes

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